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# Unanimously Adopting Resolution 2199 (2015), Security Council Condemns Trade with Al-Qaida Associated Groups, Threatens Further Targeted Sanctions

**7379th Meeting (AM)****SECURITY COUNCIL | MEETINGS COVERAGE**

The Security Council this morning underlined the obligations of Member States to take steps to prevent terrorist groups in Iraq and Syria from benefiting from trade in oil, antiquities and hostages, and from receiving donations.

Unanimously adopting resolution 2199 (2015) under the binding Chapter VII of the United Nations Charter, the Council condemned any trade with the Islamic State in Iraq and the Levant (ISIL, also known as Daesh), the Al-Nusrah Front and other entities designated to be associated with Al-Qaida under resolutions 1267 (1999) and 1989 (2011), threatening possible further listings for targeted sanctions under those resolutions.

It affirmed that the direct and indirect trade in oil and refined oil products, modular refineries and related materials was subject to the requirement of resolution 2161 (2014) that countries ensure that their nationals and those in their territories not make assets or economic resources available to ISIL and related terrorist groups.

Condemning the destruction of cultural heritage in Iraq and Syria, particularly by ISIL and the Al-Nusrah Front, it decided that all Member States should take steps, in cooperation with Interpol, the United Nations Educational, Scientific and Cultural Organization (UNESCO) and other international organizations, to prevent the trade in items of cultural, scientific and religious importance illegally removed from either country during periods of conflict.

Expressing its determination to end hostage-taking by the terrorist groups, it said that the provisions of resolution 2161 (2014) also banned the payment of ransom to such groups, regardless of how or by whom the ransom is paid. It reiterated its call on Member States to help secure the safe release of hostages without payments or political concessions. It further emphasized the importance of all Member States in preventing their nationals and others in their territories from making donations to the terrorists.

Finally, it urged States to prevent the terrorist groups from gaining access to international financial institutions and reaffirmed States' obligations to prevent the groups from acquiring arms and related materiel, along with its call to enhance coordination at the national, regional and international level for that purpose.

It called upon Member States to report within 120 days to the Al-Qaida Sanctions Committee on their compliance with the resolution, calling for the United Nations counter-terrorism bodies to also track progress on implementation.

Speaking after the adoption, the representatives of the Russian Federation, United States, United Kingdom, Jordan and China welcomed the action. The Russian representative, Vitaly I. Churkin, thanked the other members of the Security Council for their constructive collaboration on the text, calling it an important step on suppressing the terrorist threat in the Middle East, the effect of which was felt far beyond the region.

The representative of the United States, Samantha Power, agreed that the resolution showed the joint international commitment on countering terrorism and, in particular, defeating ISIL. She said that because of actions of the coalition against ISIL, securing resources had become harder for it and the resolution would help cut off further sources of funds and help end the ongoing brutality of the group. She regretted, however, that the Council had not dealt

with a major factor that led to the rise ISIL, the cruelty of the Assad regime.

The representative of the United Kingdom, Mark Lyall Grant, said he looked forward to working on the full and effective implementation of the resolution, and France's representative, François Delattre, said that the recent attacks on his country made it even more resolute to fight the scourge of terrorism.

Jordan's representative, Mahmoud Daifallah Mahmoud Hmoud, said that all the tools of international law must be used to fight terrorism, pledging his country would remain one of the leaders in the battle following the martyrdom of its pilot. Finally, the representative of China, Liu Jieyi, emphasized the importance of avoiding double standards in fighting terrorism and avoiding a linkage with any religion or ethnic group. He called for cooperation on cutting off terrorists' ability to utilize the Internet for their activities.

The meeting opened at 10:05 a.m. and closed at 10:23 a.m.

### Resolution

The full text of resolution 2199 (2015) reads as follows:

*"The Security Council,*

*"Reaffirming* its primary responsibility for the maintenance of international peace and security, in accordance with the Charter of the United Nations,

*"Reaffirming* that terrorism in all forms and manifestations constitutes one of the most serious threats to international peace and security and that any acts of terrorism are criminal and unjustifiable regardless of their motivations, whenever and by whomsoever committed,

*"Reaffirming* the need to combat by all means, in accordance with the Charter of the United Nations and international law, including applicable international human rights, refugee, and humanitarian law, threats to international peace and security caused by terrorist acts, stressing in this regard the important role the United Nations plays in leading and coordinating this effort,

*"Emphasizing* that sanctions are an important tool under the Charter of the United Nations in the maintenance and restoration of international peace and

security including countering terrorism, and *underlining* the importance of prompt and effective implementation of relevant resolutions, in particular Security Council resolutions 1267 (1999) and 1989 (2011) as key instruments in the fight against terrorism,

*“Recalling* its Resolutions 1267 (1999), 1989 (2011), 2161 (2014), 2170 (2014), and 2178 (2014) and its Presidential Statements of 28 July 2014 and 19 November 2014, including its stated intention to consider additional measures to disrupt oil trade by Islamic State in Iraq and the Levant (ISIL, also known as Daesh), Al-Nusrah Front (ANF) and all other individuals, groups, undertakings and entities associated with Al-Qaida, as a source of terrorism financing,

*“Recognizing* the importance of the role that financial sanctions play in disrupting ISIL, ANF and all other individuals, groups, undertakings and entities associated with Al-Qaida, and emphasizing also the need for a comprehensive approach to fully disrupt ISIL and ANF that integrates multilateral strategies with national action by Member States,

*“Reaffirming* the independence, sovereignty, unity and territorial integrity of the Republic of Iraq and the Syrian Arab Republic, and reaffirming further the purposes and principles of the Charter of the United Nations,

*“Reaffirming* also that terrorism cannot and should not be associated with any religion, nationality, or civilization,

*“Stressing* that terrorism can only be defeated by a sustained and comprehensive approach involving the active participation and collaboration of all States, and international and regional organizations to impede, impair, isolate and incapacitate the terrorist threat,

*“Expressing*, in this regard, its deep appreciation for Arab League Resolution 7804 (September 7, 2014), the Paris Statement (September 15, 2014), the FATF statement on countering the financing of ISIL (October 24, 2014) and the Manama declaration on countering terrorist finance (November 9, 2014),

*“Reaffirming* its resolution 1373 (2001) and in particular its decisions that all States shall prevent and suppress the financing of terrorist acts and refrain from providing any form of support, active or passive, to entities or persons

involved in terrorist acts, including by suppressing recruitment of members of terrorist groups and eliminating the supply of weapons to terrorists,

*“Recognizing* the significant need to build capacities of Member States to counter terrorism and terrorist finance,

*“Reiterating its deep concern* that oilfields and their related infrastructure, as well as other infrastructure such as dams and power plants, controlled by ISIL, ANF and potentially other individuals, groups, undertakings and entities associated with Al-Qaida, are generating a significant portion of the groups’ income, alongside extortion, private foreign donations, kidnap ransoms and stolen money from the territory they control, which support their recruitment efforts and strengthen their operational capability to organize and carry out terrorist attacks,

*“Condemning* in the strongest terms abductions of women and children, *expressing outrage* at their exploitation and abuse, including rape, sexual abuse, forced marriage, committed by ISIL, ANF, and other individuals, groups, undertakings and entities associated with Al-Qaida, and encouraging all state and non-state actors with evidence to bring it to the attention of the Council, along with any information that human trafficking may support the perpetrators financially,

*“Reaffirming* the obligation of Member States to freeze without delay funds and other financial assets or economic resources of persons who commit, or attempt to commit, terrorist acts or participate in or facilitate the commission of terrorist acts; of entities owned or controlled directly or indirectly by such persons; and of persons and entities acting on behalf of, or at the direction of such persons and entities, including funds derived or generated from property owned or controlled directly or indirectly by such persons and associated persons and entities,

*“Expressing its concern* that economic resources such as oil, oil products, modular refineries and related material, other natural resources including precious metals such as gold, silver, and copper, diamonds, and any other assets are made available to ISIL, ANF, and other individuals, groups, undertakings and entities associated with Al-Qaida, and noting that direct or indirect trade with ISIL and ANF in such materials could constitute a violation of the obligations imposed by resolution 2161 (2014),

*“Reminding* all States of their obligation to ensure that any person who participates in the financing, planning, preparation or perpetration of terrorist acts or in supporting terrorist acts is brought to justice,

*“Reaffirming* its decision 2133 (2014) and *noting again* that ransom payments to terrorist groups are one of the sources of income which supports their recruitment efforts, strengthens their operational capability to organize and carry out terrorist attacks, and incentivizes future incidents of kidnapping for ransom,

*“Expressing concern* at the increased use, in a globalized society, by terrorists and their supporters, of new information and communications technologies, in particular the Internet, to facilitate terrorist acts, as well as their use to incite, recruit, fund or plan terrorist acts,

*“Expressing* grave concern at the increased incidents of kidnapping and hostage-murdering committed by ISIL, and condemning those heinous and cowardly murders which demonstrate that terrorism is a scourge impacting all of humanity and people from all regions and religions or belief,

*“Welcoming* the report on ANF and ISIL from the Analytical Support and Sanctions Monitoring Team, published on November 14, 2014, and *taking note* of its recommendations,

*“Noting with concern* the continued threat posed to international peace and security by ISIL, ANF and all other individuals, groups, undertakings and entities associated with Al-Qaida, and reaffirming its resolve to address all aspects of that threat,

*“Acting* under Chapter VII of the Charter of the United Nations,

#### *Oil Trade*

“1. *Condemns* any engagement in direct or indirect trade, in particular of oil and oil products, and modular refineries and related material, with ISIL, ANF and any other individuals, groups, undertakings and entities designated as associated with Al-Qaida by the Committee pursuant to resolutions 1267 (1999) and 1989 (2011), and *reiterates* that such engagement would constitute support for such individuals, groups, undertakings and entities and may lead to

further listings by the Committee;

“2. *Reaffirms* that States are required by resolution 2161 (2014) to ensure that their nationals and those in their territory not make assets or economic resources, directly or indirectly, available to ISIL, ANF and all other individuals, groups, undertakings and entities associated with Al-Qaida, and *notes* that this obligation applies to the direct and indirect trade in oil and refined oil products, modular refineries and related material;

“3. *Reaffirms* that States are required by resolution 2161 (2014) to freeze without delay the funds and other financial assets or economic resources of ISIL, ANF, and other individuals, groups, undertakings and entities associated with Al-Qaida, including funds derived from property owned or controlled directly or indirectly, by them or by persons acting on their behalf or at their direction;

“4. *Reaffirms* that States are required by resolution 2161 (2014) to ensure that no funds, other financial assets or economic resources are made available, directly or indirectly, by their nationals or by persons within their territory for the benefit of ISIL, ANF, and other individuals, groups, undertakings and entities associated with Al-Qaida;

“5. *Recalls* that funds and other financial assets or economic resources made available to or for the benefit of listed individuals or entities are not always held directly by them, and *recalls* in addition that in identifying such funds and benefits, States should be alert to the possibility that property owned or controlled indirectly by the listed party may not be immediately visible;

“6. *Confirms* that economic resources include oil, oil products, modular refineries and related material, other natural resources, and any other assets which are not funds but which potentially may be used to obtain funds, goods or services;

“7. *Emphasizes* therefore that States are required by UN Security Council resolution 2161 (2014) to freeze without delay funds, other financial assets and economic resources of ISIL, ANF, and other individuals, groups, undertakings and entities associated with Al-Qaida, including oil, oil products, modular refineries and related material and other natural resources owned or controlled by them, or persons acting on their behalf or at their direction, as

well as any funds or negotiable benefit arising from such economic resources;

“8. *Recognizes* the need to take measures to prevent and suppress the financing of terrorism, individual terrorists, and terrorist organizations, including from the proceeds of organized crime, inter alia, the illicit production and trafficking of drugs and their chemical precursors, and the importance of continued international cooperation to that aim;

“9. *Emphasizes* that States are required to ensure that their nationals and persons in their territory not make available, directly or indirectly, any funds, other financial assets or economic resources, including oil, oil products, modular refineries and related material and other natural resources that are identified as directed to, collected for, or otherwise for the benefit of ISIL, ANF, and other individuals, groups, undertakings and entities associated with Al-Qaida, as well as any funds or negotiable benefit arising from such economic resources;

“10. *Expresses concern* that vehicles, including aircraft, cars and trucks and oil tankers, departing from or going to areas of Syria and Iraq where ISIL, ANF or any other groups, undertakings and entities associated with Al-Qaida operate, could be used to transfer oil and oil products, modular refineries and related material, cash, and other valuable items including natural resources such as precious metals and minerals like gold, silver, copper and diamonds, as well as grain, livestock, machinery, electronics, and cigarettes by or on behalf of such entities for sale on international markets, for barter for arms, or for use in other ways that would result in violations of the asset freeze or arms embargo in paragraph 1 of resolution 2161 (2014) and *encourages* Member States to take appropriate steps in accordance with international law to prevent and disrupt activity that would result in violations of the asset freeze or targeted arms embargo in paragraph 1 of resolution 2161 (2014);

“11. *Reaffirms* that all States shall ensure that any person who participates in the financing, planning, preparation or perpetration of terrorist acts or in supporting terrorist acts is brought to justice and ensure that such terrorist acts are established as serious criminal offenses in domestic laws and regulations and that the punishment duly reflects the seriousness of such terrorist acts, and *emphasizes* that such support may be provided through trade in oil and refined oil products, modular refineries and related material with ISIL, ANF and



all other individuals, groups, undertakings and entities associated with Al-Qaida;

“12. *Decides* that Member States shall inform the 1267/1989 Committee within 30 days of the interdiction in their territory of any oil, oil products, modular refineries, and related material being transferred to or from ISIL or ANF, and *calls upon* Member States to report to the Committee the outcome of proceedings brought against individuals and entities as a result of such activity;

“13. *Encourages* the submission of listing requests to the Committee by Member States of individuals and entities engaged in oil trade-related activities with ISIL, ANF and all other individuals, groups, undertakings and entities associated with Al-Qaida and directs the 1267/1989 Al-Qaida Sanctions Committee to immediately consider designations of individuals and entities engaged in oil trade-related activities with ISIL, the ANF and all other individuals, groups, undertakings and entities associated with Al-Qaida;

“14. *Calls upon* Member States to improve international, regional, and subregional cooperation, including through increased sharing of information for the purpose of identifying smuggling routes used by ISIL and ANF, and for Member States to consider provision of technical assistance and capacity building to assist other Member States to counter smuggling of oil and oil products, and modular refineries and related material, by ISIL, ANF and any other individual, group, undertaking or entity associated with Al-Qaida;

#### *Cultural Heritage*

“15. *Condemns* the destruction of cultural heritage in Iraq and Syria particularly by ISIL and ANF, whether such destruction is incidental or deliberate, including targeted destruction of religious sites and objects;

“16. *Notes with concern* that ISIL, ANF and other individuals, groups, undertakings and entities associated with Al-Qaida, are generating income from engaging directly or indirectly in the looting and smuggling of cultural heritage items from archaeological sites, museums, libraries, archives, and other sites in Iraq and Syria, which is being used to support their recruitment efforts and strengthen their operational capability to organize and carry out terrorist attacks;

“17. *Reaffirms* its decision in paragraph 7 of resolution 1483 (2003) and *decides* that all Member States shall take appropriate steps to prevent the trade in Iraqi and Syrian cultural property and other items of archaeological, historical, cultural, rare scientific, and religious importance illegally removed from Iraq since 6 August 1990 and from Syria since 15 March 2011, including by prohibiting cross-border trade in such items, thereby allowing for their eventual safe return to the Iraqi and Syrian people and *calls upon* the United Nations Educational, Scientific, and Cultural Organization, Interpol, and other international organizations, as appropriate, to assist in the implementation of this paragraph;

#### *Kidnapping for Ransom and External Donations*

“18. *Reaffirms its condemnation of* incidents of kidnapping and hostage-taking committed by ISIL, ANF and all other individuals, groups, undertakings and entities associated with Al-Qaida for any purpose, including with the aim of raising funds or gaining political concessions and *expresses its determination* to prevent kidnapping and hostage-taking committed by terrorist groups and to secure the safe release of hostages without ransom payments or political concessions, in accordance with applicable international law;

“19. *Reaffirms* that the requirements of paragraph 1(a) of resolution 2161 (2014) apply to the payment of ransoms to individuals, groups, undertakings or entities on the Al-Qaida Sanctions List, regardless of how or by whom the ransom is paid, *emphasizes* that this obligation applies to ISIL and ANF, and *calls upon* all Member States to encourage private sector partners to adopt or to follow relevant guidelines and good practices for preventing and responding to terrorist kidnappings without paying ransom;

“20. *Reiterates its call upon* all Member States to prevent terrorists from benefiting directly or indirectly from ransom payments or from political concessions and to secure the safe release of hostages, and *reaffirms* the need for all Member States to cooperate closely during incidents of kidnapping and hostage-taking committed by terrorist groups;

“21. *Expresses its grave concern* of reports that external donations continue to make their way to ISIL, ANF and other individuals, groups, undertakings and entities associated with Al-Qaida, and *recalls the importance* of all Member States complying with their obligation to ensure that their nationals and

persons within their territory do not make donations to individuals and entities designated by the Committee or those acting on behalf of or at the direction of designated entities;

“22. *Stresses* that donations from individuals and entities have played a role in developing and sustaining ISIL and ANF, and that Member States have an obligation to ensure that such support is not made available to those terrorist groups and other individuals, groups, undertakings and entities associated with Al-Qaida by their nationals and persons within their territory, and urges Member States to address this directly through enhanced vigilance of the international financial system and by working with their non-profit and charitable organizations to ensure financial flows through charitable giving are not diverted to ISIL, ANF or any other individuals, groups, undertakings and entities associated with Al-Qaida;

#### *Banking*

“23. *Urges* Member States to take steps to ensure that financial institutions within their territory prevent ISIL, ANF or other individuals, groups, undertakings or entities associated with Al-Qaida from accessing the international financial system;

#### *Arms and related materiel*

“24. *Reaffirms* its decision that States shall prevent the direct or indirect supply, sale, or transfer to ISIL, ANF and all other individuals, groups, undertakings and entities associated with Al-Qaida from their territories or by their nationals outside their territories, or using their flag vessels or aircraft, of arms and related materiel of all types including weapons and ammunition, military vehicles and equipment, paramilitary equipment, and spare parts for the aforementioned, and technical advice, assistance or training related to military activities, as well as its calls for States to find ways of intensifying and accelerating the exchange of operational information regarding traffic in arms, and to enhance coordination of efforts on national, subregional, regional and international levels;

“25. *Expresses concern* at the proliferation of all arms and related materiel of all types, in particular man-portable surface-to-air missiles, to ISIL, ANF and all other individuals, groups, undertakings and entities associated with Al-Qaida,

and its potential impact on regional and international peace and security and impeding efforts to combat terrorism in some cases;

“26. *Reminds* Member States of their obligation pursuant to paragraph 1 (c) of resolution 2161 (2014), to prevent the direct or indirect supply, sale or transfer of arms and related materiel of all types to listed individuals and entities, including ISIL and ANF;

“27. *Calls upon* all States to consider appropriate measures to prevent the transfer of all arms and related materiel of all types, in particular man-portable surface-to-air missiles, if there is a reasonable suspicion that such arms and related materiel would be obtained by ISIL, the ANF or other individuals, groups, undertakings and entities associated with Al-Qaida;

#### *Asset Freeze*

“28. *Reaffirms* that the requirements in paragraph 1 (a) of Security Council resolution 2161 apply to financial and economic resources of every kind, including but not limited to those used for the provision of Internet hosting or related services, used for the support of Al-Qaida and other individuals, groups, undertakings or entities included on the Al-Qaida Sanctions List;

#### *Reporting*

“29. *Calls upon* Member States to report to the Committee within 120 days on the measures they have taken to comply with the measures imposed in this resolution;

“30. *Requests* the Analytical Support and Sanctions Monitoring Team, in close cooperation with other United Nations counter-terrorism bodies to conduct an assessment of the impact of these new measures and to report to the Committee established pursuant to resolutions 1267 (1999) and 1989 (2011) within 150 days, and thereafter to incorporate reporting on the impact of these new measures into their reports to the Committee in order to track progress on implementation, identify unintended consequences and unexpected challenges, and to help facilitate further adjustments as required, and further requests the Committee established pursuant to resolutions 1267 (1999) and 1989 (2011) to update the Security Council on the implementation of this resolution as part of its regular oral reports to the Council on the state of the overall work of the

Committee and the Monitoring Team;

“31. *Decides* to remain actively seized of the matter.”



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